



**MINUTES - SHOREWOOD BOARD OF TRUSTEES
Committee of the Whole Meeting
August 2, 2021**

1. Call to Order

President McKaig called the Committee of the Whole meeting of the Village Board to order at 6:07 p.m.

2. Statement of Public Notice

Clerk Bruckman stated that the meeting had been posted and noticed according to law.

3. Roll Call

Clerk Bruckman called the roll. Present via teleconference: President McKaig, Trustees Jim Arndorfer, Tammy Bockhorst, Arthur Ircink, Kathy Stokebrand and Wesley Warren. Tr. Baldauff was excused

Others Present: Village Manager Rebecca Ewald, Lieutenant Thomas Liebenthal, Planning and Development Director Bart Griepentrog, Elder Services Director Elizabeth Price, Library Director Rachel Collins. Police Commissioners Jen Anderson, Richard Cole, Craig Bullock, Mike O'Brien, and Chuck Carlson

4. Presentation "The role, duties and jurisdiction of police and fire commissions" – Atty. Zach (6:22 p.m.)

President McKaig explained there are three points that there is a difference of opinion on, and the group is seeking clarification on the following: what language needs to be on the complaint form, the role of the Police Commission in oversight of complaints, and the role of the Village Board delegating additional duties to the Police Commission. She further explained the goal for the evening are to receive and clarify the guidance, answer questions and hear public comment.

Kristin Sziarto, shared the following letter via email from the Police Accountability Group
April 22, 2021

An Open Letter about Police Reform to the New Shorewood Board of Village Trustees

From the Shorewood Moving Forward/Shorewood Solidarity Network Police Accountability Committee

We have experienced a seemingly unending litany of deaths of African Americans at the hands of police in America, including a man killed in Minnesota after being stopped for a minor issue, and a child shot in Chicago after turning around with his hands up. We are one problematic police interaction away from a similar tragedy. Shorewood needs to acknowledge that people of color have reported many experiences of racist harassment by the police.

As the recent Weiss evaluation of the Shorewood Police Department noted, Shorewood's police practices and policy do not currently reflect best practice in the 21st century.

Shorewood has the opportunity to be a model for the rest of the region in the development of a police department structure designed to prevent these kinds of horrible events.

To this end, the undersigned call on the Shorewood Village Board to pass policies and take the

necessary actions as quickly as possible to ensure the following:

1. Bring the SPD complaint process up to national best practice, based on the detailed recommendations provided to the Police Chief and Board members by the Shorewood Moving Forward/Shorewood Solidarity Network Police Accountability Committee. This includes reinstating the role of the Shorewood civilian Police Commission in overseeing the process. *The Weiss report stated that the outdated and ineffective complaint process could be changed in 60 days. We are more than 60 days past the publication of the report. There is no excuse for further delay.*
2. Ban non-safety-related traffic stops by SPD (for example, hanging air freshener, tinted license plate, broken tail-light). Traffic stops should only be made for substantive traffic safety issues (dangerous speeding, erratic driving, DUI). *Research indicates that traffic stops made for non-safety reasons are: A) dangerous for both the officer making the stop and the persons being stopped, B) ineffective ways to increase public safety and identify crime, C) the source of long-term tensions and conflict between the police and the community, D) responsible for the majority of inequity in traffic stops, including harassment of persons of color.*

Moving forward, the Village Board should act to ensure the following:

1. Collection of robust data on all police interactions with the public, including identification of the demographics of all persons engaged with by police. To the extent allowed by law, this data should be fully and freely available to the public in a form that is easily analyzed. Funds must be made available to ensure that full data collection and transparency is possible.
2. Limiting the role of armed, sworn police in Shorewood to cases where research indicates an armed response is necessary.
3. Hiring personnel with the expertise to respond when an armed response is neither necessary nor recommended, including the areas of mental health and routine traffic safety stops.

This is not everything that needs to be done, but it would represent a solid beginning.

With the seating of the new Village Board, including members who have spoken specifically about responding to the urgent issue of policing in Shorewood, now is the time for action.

We are presenting this letter to the Board and expect it to appear on the agenda of the first Village Board meeting with new members on May 3rd, leading to 1) a formal vote to adopt this statement and 2) a commitment to the actions it demands.

Shorewood Moving Forward and Shorewood Solidarity Network as well as the individuals listed below expect the Village Board to submit a formal report on the actions to address these issues in 60 days. [As of earlier today, more than 75 people across the Village have signed this letter]

We call on the larger Shorewood community to step forward to support this effort, including attending the May 3rd meeting of the new Village Board.

Please go to www.bit.ly/VBletter if you would like to join in signing this letter to the Village Board.

Signed,

Members of the Shorewood Moving Forward Board of Directors

- Joslyn Hegelmeyer, Vice President, Rebecca Kirchman, Tia Medley, President, Pamela Miller, Aaron Schutz, Michelle Waite,

Shorewood Solidarity Network Steering Committee representatives, including,

- Chuck Carlson (Shorewood Police Commissioner), Caroline Kuebler, Ivonne Murphy, Stephen Murphy, Kristin Sziarto

Members of the Shorewood Moving Forward/Shorewood Solidarity Network Police Accountability Committee:

- Norma Duckworth , McKenzie Edmonds , Liz Egan, Beth Giacobassi, Blanche Kushner , Elly Pick , Alissa Ratzsch , Aaron Schutz, Dori Frankel Steigman, Kristin Sziarto, Sarah Wang

Additional Community Signatories as of 5/3/21:

- Matt Mente, Corinne Carlson, Deborah Wilk, Emily Berry, Anjum Alden, Mary Maruszewski, Oliver Konecny, Susan Hersh, Rachel Davauer, Steven Burnham, Kristina Elfe, Alexandra Polzin, Kathy Dahlk, Lorinda Shearburn, Sarah O'Connor, Debra Timko, Sarah Johnson, Theresa Heeg, Tonieh Welland, Michelle Boehm, Kathleen McKeown, Rachel Ellerman, Patty Sibbersen, Sydney Shimko, Leah Bates, Lindsay Hayden, Erin Guest, Susie Seidelman, Max Wellenstein, Andrew Kincaid, Marlee Carlson, Naomi Soldon, Matt Weiss, Jonathan Smucker, Lynne Milner, Donna Pollock, Colin Plese, Jennifer Plese, Megan Schultz, Ingrid Pierson, Michael Newman, Meghan Hilliard, Alice, david dreis, Tim Loduha, Katharine McDonnell, Jerry, Kathy Dahlk, Suzy Clarkson Holstein, Jacquelyn Shanti, Ryan Holifield, Heidi Bradley, Hamid Ouali, Michael Giacobassi, Judith Winn, Linda Laarman, Scott Planey, Caroline Planey

The Village Board agreed to extend the meeting until 8:00 p.m.

The Village Board briefly asked questions around chapter 504 but due to time constraints were asked to email questions to Attorney Zach.

5. Public Comments (7:35 p.m.)

Judith Winn, 2715 E Jarvis St., Shorewood, 53211; she clarified she was speaking as a citizen of the Village, not on behalf of an organization. Through the League of Women's Voters in Milwaukee County she has been involved in a study of Milwaukee's Fire and Police Commission and noted those are different from other municipalities. She noted through that study the importance and potential for civilian input and oversight. She hopes Shorewood will maximize the potential for civilian oversight.

Kristin Sziarto, 4018 N Morris Blvd, Shorewood, 53211; noted it is disturbing to hear how little power the Police Commission has but clarified the Police Accountability group has never asked for the Police Commission to investigate complaints but that they receive copies of the complaints as well as the Village Offices.

Elly Pick, 4411 N Stowell Ave., Shorewood, 53211; noted she was disappointed in the role of the Police Commission and the transparency available. There needs to be an online complaint process in the Village, it is intimidating to formally go to the Shorewood Police Department and fill out a formal complaint. The Police Commission should receive a copy of the complaint. She noted disappointment in the diversity of appointments to the commission.

Aaron Schutz, 4225 N Woodburn, Shorewood, 53211; stated that it needs to be acknowledged that the Milwaukee suburbs are the most segregated suburbs in the nation. He noted Shorewood's African

American population is around 3%, they do not want to move into Shorewood, and we need to ask why. There is concern about the police in the suburban areas. The Village needs to become a more diverse place and citizen oversight of the police would assist with that.

Michelle Waite, 4335 N Wildwood Ave., Shorewood, 53211; noted her application for the Police Commission was rejected. She noted how would the commission file charges if they were not aware of an informal complaint. She also noted the required language on the complaint form seemed to apply to charges only and not a simple complaint.

Stephanie, would like to see an increase in power of the Police Commission and civilian oversight. She questioned who gets to decide who appoints the Police Commission members.

Shana Davis, 1817 E Menlo Blvd., Shorewood, 53211; questioned what specific protocol for allowing community members to have a voice in appointing Police Commissioners, what is the timeline and steps to make that happen.

Ryan Clancey, 2543 S Howell Ave., Milwaukee; noted he has previously filed complaints against Sheriff's Department and Milwaukee Police and has firsthand experience on the complaint process with both. He noted to advocate for a petition of referendum for citizen oversight.

Norma Duckworth, when individuals are running for office, residents get to hear a push of what they are going to do to make things better for everyone. Accountability and transparency are very important, it is unsettling knowing when there is an emergency having to wait long enough, particularly for people of color. She noted not all the officers are horrible, there are good people serving at the Police Department but has had a bad experience with some of the officers. At the end of the day, we need to hold everyone accountable.

Chuck Carlson, asked if the emails to Attorney Zach would be included some place for public record and questioned what process President McKaig followed to appoint a Police Commissioner. President McKaig noted the individual was up for re-appointment and that individual was in good standing and eligible for another term.

6. Village Board and Police Commission discussion on the presentation – No discussion occurred.

7. Tr. Bockhorst moved and Tr. Ircink seconded to adjourn at 8:10 p.m. Motion carried 6 – 0



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Village Board Meeting
August 2, 2021

1. Call to Order

President McKaig called the meeting of the Village Board to order at 8:17 p.m.

2. Roll Call

Ms. Bruckman called the roll. Present via teleconference: President McKaig, Trustees Jim Arndorfer, Melissa Moore Baldauff, Tammy Bockhorst, Arthur Ircink, Kathy Stokebrand and Wesley Warren.

Others Present: Village Manager Rebecca Ewald, Assistant Village Manager Tyler Burkart, Village

Attorney Nathan Bayer, Finance Director/Treasurer Mark Emanuelson, and Police Chief Peter Nimmer

3. Statement of Public Notice

Ms. Bruckman stated that the meeting had been posted and noticed according to law.

4. Special Order of Business (8:19 p.m.) –

- a. Consider Resolution 2021-21 Awarding the Sale of \$2,585,000 General Obligation Water Project Bonds, Series 2021A.

Tr. Bockhorst moved, seconded by Tr. Ircink to approve Resolution 2021-21 Awarding the Sale of \$2,585,000 General Obligation Water Project Bonds, Series 2021A to Robert W. Baird. Motion carried 6 – 0.

5. Consent Agenda Items (8:19 p.m.)

- a. Accept Presentation of Accounts – August 2, 2021
- b. Consider regular Village Board Minutes – July 6, 2021
- c. Consider Application for Cigarette/Tobacco License – Lakeshore Petrol Pump LLC, 2521 E Capitol Dr., Shorewood.
- d. Consider Application for Special Privilege Approval for a retaining wall in the public right of way at 4509 N. Newhall St.
- e. Consider Application for Special Privilege Approval for a raised planter in the public right of way at 1300 E. Lake Bluff Blvd.
- f. Consider Application for Special Privilege Approval for landscaping in the public right of way at 4430 N. Lake Dr.
- g. Consider Lake Bluff streetlight control cabinet replacement project management and communication plan
- h. Consider Parade Application for “Chris Kegel Slow Roll” event, Saturday, September 26, 2021.
- i. Consider Park and Beach Permit and Short-Term Cabaret for Friends of Atwater Beach, Saturday, August 28, 2021.

Tr. Warren moved, seconded by Tr. Bockhorst to approve the consent agenda. Tr. Ircink requested to remove item 5c and Tr. Stokebrand requested to remove items 5g and 5i. Motion carried 6 – 0 with items 5c, 5g, and 5i removed.

6. Items Removed from the Consent Agenda (8:21 p.m.) –

5c; Consider Application for Cigarette/Tobacco License – Lakeshore Petrol Pump LLC, 2521 E Capitol Dr., Shorewood.

Tr. Ircink noted he pulled this because he does not support the sale of tobacco.

Tr. Warren moved, seconded by Tr. Stokebrand to approve the application for Cigarette/Tobacco License – Lakeshore Petrol Pump LLC, 2521 E Capitol Dr., Shorewood. Motion carried 4 – 0 - 2 with Trustees Bockhorst and Ircink abstaining by a roll call vote.

5g; Consider Lake Bluff streetlight control cabinet replacement project management and communication plan.

Tr. Stokebrand noted the communication seemed incomplete.

Tr. Stokebrand moved, seconded by President McKaig to defer Lake Bluff streetlight control cabinet replacement project management and communication plan. Motion failed 1 – 5 with Tr. Stokebrand voting aye.

Tr. Bockhorst moved, seconded by Tr. Ircink to approve the Lake Bluff streetlight control cabinet replacement project management and communication plan and that the communication plan is present prior to beginning of work and forwarded to the Village Board as available. Motion carried 5 – 1 with Tr. Stokebrand voting nay by a roll call vote.

5i; Consider Park and Beach Permit and Short-Term Cabaret for Friends of Atwater Beach, Saturday, August 28, 2021.

Tr. Stokebrand noted the event is no longer called Surf Atwater.

Tr. Stokebrand moved, seconded by Tr. Arndorfer to approve the Park and Beach Permit and Short-Term Cabaret for Friends of Atwater Beach, Beach Bash, Saturday, August 28, 2021. Motion carried 6 – 0 by a roll call vote.

7. Public Hearing(s) (8:45 p.m.) – None

8. Citizens to be heard – This item is for matters not on the agenda. Discussion may follow comment on non-agenda items or discussion and action may come at future meetings. (8:45 p.m.) – None

9. New Business

- a. Consider Initial Resolution 2021-20 Establishing the method of public fire protection charges for the Shorewood municipal water utility. (8:45 p.m.)

Tr. Warren moved, seconded by Tr. Ircink approval of Resolution 2021—20 Establishing the method of public fire protection charges for the Shorewood municipal water utility. Motion carried 6 - 0 by a roll call vote.

- b. Update on Q2 financial report (8:50 p.m.)
Director Emanuelson provided an updated included in the Village Board packet. The Village is on target with budget goals.

- c. Consider next steps for parking improvements (8:54 p.m.)
Manager Ewald provided a brief compressive review on parking in the last six months.

Tr. Warren questioned when the discussion on lowering fees and vacation parking will take place. Manager Ewald explained it would need to be reviewed prior to budget.

Tr. Bockhorst explained the board should evaluate the ability to purchase all day passes if you must live in a single family or duplex, this precludes a lot of people. Either get rid of that option for everyone or make it equitable that everyone can participate. She also noted she would like to see a renter on the TAG.

Tr. Warren moved, seconded by Tr. Ircink to Maintain on street overnight parking permits and update the enforcement time frame to 2:00 am to 5:00 am., discontinue alternate side parking on all Village streets except for N. Oakland Ave. and E. Capital Dr. (east of N. Oakland Ave), enforcement of alternate side parking on these two streets would be performed seven days a week and holidays, maintain winter parking regulations (December 1 – March 1), perform a sign audit for all areas currently posted and eliminate signage where road does not necessitate the regulation, conduct a review of 2-hour and 15-minute parking signage for future implementation, purchase signage in 2021 and install based upon staff capacity, refer the practice of vacation permits and private business

requests for on street public parking to the TAG or Community and Business Relations Committee for further review and review the daytime parking permit policy. Motion carried 6 – 0 by a roll call vote.

- d. Consider Resolution 2021-19 Amending Fee Schedule, procedures and forms regarding open records. (9:25 p.m.)

Manager Ewald provided a brief update.

Tr. Ircink supports the Village moving forward with a document management system and getting everything scanned in.

Tr. Warren supports not charging for small requests and would support charging for larger requests. People should be allowed to bring their own scanners.

Tr. Stokebrand expressed she supports digitizing and would like to see a tab on the Village website to provide resident's access.

Tr. Bockhorst mentioned the League Magazine had a great article on open records.

Geoff Davidian was unable to provide comment due to technical issues on his end.

Tr. Stokebrand moved, seconded by Tr. Warren to approve Resolution 2021-19 Amending Fee Schedule for open records, making scanning paper copies to an electronic format reflect no charge for the cost of scanning and requiring staff scan in all records request provided unless they are more than 20 pages or not feasible given the Village's digital equipment and documents associated and attached reflecting the policy direction provided: Record request form, Procedure for record requests and Scanning/Printing Request Form with the change to item 2c to say if the requester poses a question not a records request, the record custodian is advised to respond if they know the answer and if the request is reasonable. Motion carried 5 – 0 – 1 with Tr. Bockhorst abstaining by a roll call vote.

10. Reports of Village Officials (10:16 p.m.)

- a. Village President –

- i. Tr. Arndorfer – liaison for Bi-Board

- b. Village Trustees –

- Tr. Stokebrand shared the Shorewood Artisan Market is this weekend

- Tr. Ircink shared the Feast will be September 11

- c. Village Manager –

- Update on future meeting format.

- Scheduling a special Village Board meeting to discuss a possible mask mandate and lifeguard RFP.

11. Items for future consideration (10:25 p.m.) –

Tr. Warren moved, seconded by Tr. Ircink to direct staff to include a discussion about Shorewood joining the Gun Safety Consortium in the September Budget process. Motion carried 5 – 0 – 1 with Tr. Stokebrand abstaining.

Tr. Stokebrand moved to place a temporary moratorium on accepting new commercial building permits until the Village Code is changed to reflect the goals outlined in the Comprehensive Plan 2040 plan with additional comments from residents and businesses. Motion failed for lack of a second.

Tr. Ircink moved, seconded by Tr. Warren to hold a Special Village Board Meeting at the discretion of

the Village Manager on scheduling for Mask Up Shorewood masking indoors and lifeguards. Motion carried 6 – 0 by a roll call vote.

12. Adjournment.

Tr. Ircink moved and Tr. Warren seconded to adjourn at 10:34 p.m. Motion carried 6 - 0.

Respectfully submitted,

Sara Bruckman, CMC/WCMC
Village Clerk