



Agenda
Pedestrian & Bicycle Safety Committee
December 10, 2019, 7:00 P.M.
Village Committee Room
3930 North Murray Avenue, Shorewood, WI

1. Call to order
2. Consider Approval of September 10, 2019 Minutes
3. Public Comments
4. Staff Liaison Update
 - a. Update on meeting with Milwaukee County Parks Department
 - b. CDA / Village Board Strategic Plan Survey
 - c. 2020 Citizens Academy
 - d. Potential Village Board Candidacy Gathering
5. Discuss Summary from the Transportation and Parking Analysis Town Hall
6. Discuss Bike Friendly Community Scorecard and Silver Award
7. Discuss Future Projects and Initiatives
8. Adjournment

DATED at Shorewood, Wisconsin, this 5th day of December, 2019,

VILLAGE OF SHOREWOOD
Sara Bruckman, CMC/WCMC
Village Clerk

It is possible that members of and possibly a quorum of members of other governmental bodies of the municipality may be in attendance at the above stated meeting to gather information; no action will be taken by any governmental body at the above stated meeting other than the governmental body specifically referred to above in this notice. Should you have any questions or comments regarding any items on this agenda, please contact the Village Manager's Office at 847-2700. Upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals.



Pedestrian and Bicycle Safety Committee

Minutes

September 10, 2019 7 P.M.

Village Hall

3930 N. Murray Avenue, Shorewood, WI 53211

1. Call to order

The meeting was called to order at 7:06 p.m.

Members present: Dzidra Benish, Rachel Ellerman, Chris Hansen, Jerry Lynn, Sydney Shimko and Diane Jakubowski

Others Present: Assistant Village Manager Tyler Burkart, Trustee Wesley Warren, Katie Gnau

Not Present: Jennifer Baynes,

2. Consider Approval of August 13, 2019 Minutes

Mr. Lynn moved, seconded by Mr. Hansen to approve the August 13, 2019 minutes. Motion approved by 6-0 vote.

3. Public Comments

A resident mentioned to Mr. Lynn about a son they have who has severe disabilities and difficulties dropping off in the “hug and go” zone. The Committee expressed support for having the Village Board consider this request as soon as possible, preferably before the results of the transportation and parking analysis. Ms. Shimko mentioned the mountain bike group at the high school typically meets at the Estabrook Park. A police officer in the vicinity who saw the kids crossing stopped but didn’t get out to help them cross traffic at Capitol Drive. Ms. Jakubowski expressed concern for the Glendale and Oakland intersection as dangerous and in need of a 4-way stop. Other concerns were expressed about the vegetation near the Oak Leaf Trail. Ms. Shimko provided some contact information for the trail coordinator for the County who may be able to help with the concern. There were comments about bikes on bike racks for an extended period of time. Mr. Burkart relayed the message the Police Department may remove bikes but it would need to be reported to them. Lastly, there were concerns about the visibility of the pedestrian signs at the intersection of Bartlett Ave. and Kensington Blvd. Mr. Burkart will follow up with the Department of Public Works and the Police Department.

4. Staff Liaison Updates

Mr. Burkart mentioned the County Parks is asking for a \$500 fee to consider the Village’s proposal. Mr. Burkart has setup a meeting with County Parks staff to reconsider the fee and proposal. The Committee’s recommendations for e-scooters were shared with appropriate Village staff. Some members expressed support for any dollars received in revenue with e-scooters should pay for enforcement efforts. Village Manager Rebecca Ewald is putting together a comprehensive memorandum updating the Village Board on the Committee’s recommendations and additional research. The Board will consider regulations for e-scooters for 2020. Lastly, Mr. Burkart encouraged the Committee to submit comments for the transportation and parking analysis by September

16. There are funds currently allocated in the 2020 budget for implementation of some improvements based on the analyst's recommendations.

5. Discuss Presentation at the Farmers Market

The time for the Committee to be at the Farmers Market will be this Sunday. Ms. Ellerman and Mr. Lynn will be there. Ms. Baynes may also be in attendance. The Committee will get feedback on e-scooters, update on the transportation and parking analysis, and safe routes to school with visuals.

6. Discuss Future Initiatives and Agenda Items

There was discussion about supporting walk to schools in October. The Committee discussed to take off in December.

7. Adjournment

Mr. Lynn moved to adjourn the meeting. Motion seconded by Ms. Shimko. Motion approved by 6-0 vote. Meeting adjourned at 8:09 p.m.

Respectfully submitted by,

Tyler Burkart
Assistant Village Manager

UPDATED DRAFT FOR REVIEW – NOVEMBER 2019

VILLAGE OF SHOREWOOD, WI STRATEGIC PLANNING & GOAL SETTING INITIATIVE PRELIMINARY TIMELINE

The following timeline represents a preliminary schedule for the Village’s strategic planning/goal setting process for future economic development and housing initiatives.

Project Milestone	Target Date
<p>Initial Consultant meeting to review and refine a possible scope of services and next steps to conduct a strategic planning and goal setting process with both the Village of Shorewood and the Shorewood Community Development Authority. The meeting will be held with the following individuals:</p> <ul style="list-style-type: none"> • Village Board President • Village Board Member and Liaison to the CDA • Chair of the Community Development Authority • Village Manager, Finance Director and Planning & Development Director • Representatives of Baker Tilly 	<p>Tuesday, August 20, 2019</p>
Survey sent to Village staff for review	Wednesday, October 16
Updated survey provided to Village staff with suggested staff edits	Friday, October 25
Survey as presented approved by CDA	Friday, November 1
Survey as presented approved by Village Board	Monday, November 4
<p>Survey is distributed to stakeholder groups that include:</p> <ol style="list-style-type: none"> 1. Board of Appeals 2. Board of Review 3. Business Improvement District (BID) 4. Community Development Authority (CDA) 5. Conservation Committee 6. Department Heads and Key Staff 7. Design Review Board 8. Elder Services Advisory Board 9. Human Relations Commission 10. Library Board 11. Parks Commission 12. Pedestrian & Bicycle Safety Committee 13. Plan Commission 14. Police Commission 15. Public Art Committee 	<p>Monday, November 25, 2019</p>



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UPDATED DRAFT FOR REVIEW – NOVEMBER 2019

16. Shorewood Foundation 17. Shorewood Historical Society 18. Shorewood Recreational Advisory Committee 19. Shorewood School Board 20. Village Board	
Deadline for submission of survey	Deadline for Submission of Comments: January 30, 2020
Village Housing Study Completed	February 7, 2020
Consultant compiles survey responses; prepares summaries & PowerPoint for joint Work Session of the Village Board and CDA	February 2020
1st joint meeting of the Village Board and CDA (Date TBD) Review and develop possible strategies and priorities	Late March 2020
2nd joint meeting of the Village Board and CDA (Date TBD) Review and refine priorities, and establish action steps necessary to achieve success	Late March 2020
<ul style="list-style-type: none"> • Consultant submits final report for review and possible adoption by Village Board and CDA 	April 2020
<ul style="list-style-type: none"> • Economic Development and Housing Policy draft for review 	TBD



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UPDATED FOR DISTRIBUTION AS ONLINE SURVEY
NOVEMBER 8, 2019
VILLAGE OF SHOREWOOD, WISCONSIN
Online Survey Questions
Economic Development and Housing Strategic Goals & Priorities
Planning Process

Purpose of Survey

The Village of Shorewood has supported economic development through the redevelopment and enhancement of commercial properties and housing as outlined in the [Central Business District Master Plan](#) over the last 10-15 years. The CDA and Village Board are reflecting on their progress and looking forward to prioritizing their next steps for economic development and housing.

To reflect on the Village's progress, the CDA and Village Board hired Baker Tilly Municipal Advisors to facilitate a strategic planning session focused on economic development and housing with the CDA and Village Board in early 2020. As a first step of the facilitation, on behalf of the CDA and Village Board, Baker Tilly staff is seeking feedback from key stakeholders through the economic development and housing strategic goals and priorities survey.

The purpose of the economic development and housing strategic goals and priorities planning process is to provide an inclusive forum of which to build on the input received from the already-completed 2019 community survey. This will establish more specific and defined guidelines and policies that will meet the community's desires regarding future processes and objectives.

Economic development is generally defined as the process by which the economic well-being and quality of life within a community are measured and improved upon. Measurements may include jobs – quality, wages and types – and tax base – growth and diversification. Housing is generally defined in terms of meeting your community's needs as provided through periodic housing studies and balancing with market demands. Focus may include providing a variety of housing options (rental and ownership), life cycle (all ages) and affordability to persons and families that are within varying income levels.

All answers will be listed anonymously when submitted individually online and presented anonymously but grouped by the respective stakeholder group. All groups (with the exception of the CDA and Village Board) will be provided with their respective group's feedback to discuss. If after review of the feedback a group votes to provide specific group recommendations, those will be attributed to the group and provided to the CDA and Village Board for consideration. The CDA and Village Board will review their grouped comments with all other survey responses during the strategic planning process in early 2020.

UPDATED FOR DISTRIBUTION AS ONLINE SURVEY NOVEMBER 8, 2019

There are no right or wrong answers to these questions, simply your perspective as a volunteer in our community that desires Shorewood to be a wonderful place to live, work and play.

Stakeholder Groups

Please check the stakeholder group of which you are a member. If you reside on multiple groups, please select your primary stakeholder group of interest or involvement.

1. Board of Appeals
2. Business Improvement District (BID)
3. Community Development Authority (CDA)
4. Conservation Committee
5. Department Heads and Key Staff
6. Design Review Board
7. Elder Services Advisory Board
8. Human Relations Commission
9. Library Board
10. Parks Commission
11. Pedestrian & Bicycle Safety Committee
12. Plan Commission
13. Police Commission
14. Public Art Committee
15. Shorewood Foundation
16. Shorewood Historical Society
17. Shorewood Recreational Advisory Committee
18. Shorewood School Board
19. Village Board

UPDATED FOR DISTRIBUTION AS ONLINE SURVEY NOVEMBER 8, 2019

Questions:

Focus of Interest

The Community Development Authority is looking for input about its plans and programs for both economic development and housing in the Village. You will have the option of giving your input about economic development programs, housing programs, or both.

Economic Development Programs

1. Would you like to give feedback on the Village's economic development activities and priorities?

1. Yes

2. No

2. Economic Development – Strengths

What do you think are the Village's greatest strengths when it comes to economic development? In the spaces below, please provide a brief description of up to three of your ideas and observations.

1. Strength #1

2. Strength #2

3. Strength #3

*UPDATED FOR DISTRIBUTION AS ONLINE SURVEY
NOVEMBER 8, 2019*

3. Economic Development – Issues and Challenges

What do you think are the biggest issues or challenges facing the Village when it comes to economic development? In the spaces below, please provide a brief description of up to three of your ideas and observations.

1. Issue/Challenge #1

2. Issue/Challenge #2

3. Issue/Challenge #3

4. Economic Development – Actions

1. What is the most important thing the Village should start doing as relates to economic development?

2. What is one thing the Village does related to economic development which it needs to do better?

3. What is one thing the Village does related to economic development which it should stop doing?

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5. Economic Development – Outcomes

1. What is the most important economic development outcome that you would like to see the Village achieve in the next 1-3 years??

2. What is the most important economic development outcome that you would like to see the Village achieve in the next 4-10 years?

Housing Programs

6. Would you like to give feedback on the Village's housing activities and priorities?

1. Yes
2. No

7. Housing – Strengths

What do you think are the Village's greatest strengths when it comes to housing? In the spaces below, please provide a brief description of up to three of your ideas and observations.

1. Strength #1

2. Strength #2

3. Strength #3

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8. Housing – Issues and Challenges

What do you think are the biggest issues or challenges facing the Village when it comes to housing? In the spaces below, please provide a brief description of up to three of your ideas and observations.

1. Issue/Challenge #1

2. Issue/Challenge #2

3. Issue/Challenge #3

9. Housing – Actions

1. What is the most important thing the Village should start doing as relates to housing?

2. What is one thing the Village does related to housing which it needs to do better?

3. What is one thing the Village does related to housing which it should stop doing?

*UPDATED FOR DISTRIBUTION AS ONLINE SURVEY
NOVEMBER 8, 2019*

10. Housing – Outcomes

1. What is the most important housing outcome that you would like to see the Village achieve in the next 1-3 years??
2. What is the most important housing outcome that you would like to see the Village achieve in the next 4-10 years?

11. Communications

1. How can the CDA communicate most effectively with you and your stakeholder group?
2. How would you prefer to provide comments and feedback to the CDA going forward?

Thanks for your time. Your suggestions and ideas will help improve the Village of Shorewood's future direction for economic development and housing initiatives.

Baker Tilly Municipal Advisors, LLC

UPDATED FOR DISTRIBUTION AS ONLINE SURVEY NOVEMBER 8, 2019

Background

General Powers and Duties of the CDA

The CDA shall exercise all powers conferred and perform all duties imposed, by state and local ordinance of the Village of Shorewood and shall perform such further and other duties as may properly from time to time be required by the Village Board. Specific duties of the CDA include, but are not limited to:

- a. Provision of recommendations on the Village of Shorewood Central Business District Master Plan and periodic updates.
- b. Provision of recommendations on redevelopment.
- c. Preparation and implementation of Tax Increment District (TID) financial management guidelines.
- d. Evaluation and preparation of TID project plans and financial projections. Prepare annual report of projections of Tax Incremental District expenditures, revenues and other CDA programs or initiatives.
- e. Preparation and implementation of redevelopment assistance criteria, including recommendation of developer agreements for specific projects.
- f. Preparation and administration of business and developer recruitment and retention-assistance activities, as well as CDA-approved programs.
- g. Actions as Village's Housing Authority, per State Statute.

CDA Programs

1. Business Incentive Loan Program - assists businesses and property owners in financing business expansion and startups, consistent with the economic development goals of the Village.
2. Façade Improvement Program - the purpose of the program is to stimulate exterior building improvements to existing commercial buildings which are sufficient in scope to produce visible changes to the building facades.
3. Neighborhood Improvement Loan Program - The loans include:
 - Attic improvements for currently uninhabitable space
 - Down payment assistance
 - Duplex conversion to single-family home
4. Tax Incremental Financing (TIF) - traditionally, municipalities have used TIF to provide financial assistance to developers at the beginning of a development project. The municipality recovers those costs in later years from the increased property tax revenues generated by the project.

UPDATED FOR DISTRIBUTION AS ONLINE SURVEY NOVEMBER 8, 2019

Since 2003, the Village of Shorewood has performed periodic community surveys (2003, 2008, 2013, 2016, and most recently in 2019). The survey is completed once every three years to coincide with the same time span as a Village Trustee or majority of the committee appointment terms to allow all Village officials to assess new data once during their elected or appointed term.

The purpose of the community survey is to gather information and allow the community to provide input on certain municipal issues and benchmark service delivery. This data is used to frame the discussion for future decision-making processes related to policies, budget and other civic matters. Click [here](#) for the 2019 Community Survey Results. Of the 28 questions asked in the 2019 survey, the following may be considered more relevant to the upcoming survey and planning process that will occur to provide the foundation for which this next phase will be built on:

- *Reputation*
- *Affordability*
- *Variety of Housing Options*
- *Quality of Businesses*
- *Opportunities to Participate in Community Matters*
- *Ease of Walking and Biking*
- *Traffic Flow on Major Streets*
- *Schools*
- *Senior-Friendly*
- *Availability of Parking*
- *Housing Maintenance*
- *Traffic Issues*
- *Road Conditions*
- *Business Façade Improvements*
- *Business District Redevelopment*

Village of Shorewood 2018 Annual Report

VILLAGE OF SHOREWOOD DEPARTMENT / COMMITTEE ANNUAL REPORT

Instructions: To help inform the Village Board on the annual operations, services and activities being performed by all areas of the Village, the Village Manager is asking each department and citizen committee to complete the following report. Please contact the Village Manager's Office if you have any questions about the report.

Name of Department / Committee: Pedestrian and Bicycle Safety Committee (PBSC)

Name of Department Head / Committee Chair: Tyler Burkart, Staff Liaison / Rachel Ellerman, PBSC Chair

Other Department Managers / Committee Members:

Jerry Lynn, Dzidra Benish, Diane Jakubowski, Jennifer Baynes, Matt Peaslee, Syndey Shimko

Identify your most significant department / committee services and activities performed in the past year.

1. Completed the resurfacing of Lake Drive (reduced lanes to 2 lanes from 4 lanes).
2. Successful completion of Ped and Bike Safety Month.
3. Present at public events to distribute bicycle safety educational materials.
4. Develop a mutual relationship with the Police Department. Police Lt. attends meetings quarterly to strategize with committee and provide number of incidents.
5. Added Safe Kids Grant infrastructure.
6. Included question about pedestrian and bicycle safety infrastructure ideas in the community survey.
7. Apply and recognized as a Walk Friendly Community.
8. Attended SIS classes to discuss bicycle safety practices.

Village of Shorewood 2018 Annual Report

Identify your department / committee proposed initiatives that you hope to perform or implement in future years. Initiatives are significant subjects such as service delivery changes, capital items, programs, or studies that require Village resources and time to execute. Each initiative listed should link to one of the six vision statements in [Vision 2025](#) on pages 6-8. Include the vision number(s) in the “Relationship to Vision 2025” column corresponding with the vision statement(s) that best relates to the initiative along with a brief explanation. For each initiative, please complete the “Request Execution of New Village Initiative” form to complete this section. For citizen committees, please utilize your staff liaison to complete this form.

Department / Committee Initiative(s)	Relationship to Vision 2025
1. Work with staff on finding a more accessible option to the Oak Leaf Trail in the south-west quadrant of Shorewood.	(1,3) Promote use of bicycles, improve health and wellness opportunities
2. Coordinate a plan and apply for a grant to develop a pump park/track in Shorewood	(1,3) Promote use of bicycles, improve health and wellness opportunities
3. Coordinate 5 th annual Ped and Bike Safety Month	(1) Promote use of bicycles, provide proactive and responsive police services for a safe community
4. Community discussions on bicycle and pedestrian safety	(1) Promote use of bicycles, provide proactive and responsive police services for a safe community
5. Complete Bike Friendly Community Application	(1,3) Promote use of bicycles, improve health and wellness opportunities
6. Provide ESAB and SRC support for the Age-Friendly Plan	(1) Promote use of bicycles, provide proactive and responsive police services for a safe community
7. Provide feedback and information for the traffic and parking study	(1,3) Promote use of bicycles; provide safe, well-maintained streets for alternative transportation; improve health and wellness opportunities