



**MINUTES - SHOREWOOD BOARD OF TRUSTEES**  
**Village Board Meeting**  
**May 7, 2018**

**DRAFT**

1. Call to Order  
President Rozek called the meeting of the Village Board to order at 7:30 p.m. in the Village Center.
2. Roll Call  
President Rozek called the roll. Present: Trustees Davida Amenta, Jessica Carpenter, Micheal Maher, Ann McKaig. Trustee Bockhorst was excused.  
  
Others Present: Village Attorney Nathan Bayer, Village Manager Rebecca Ewald, Clerk Sara Bruckman, Public Works Director Leann Butschlick, Planning & Development Director Bart Griepentrog.
3. Statement of Public Notice  
Clerk Bruckman stated that the meeting had been posted and noticed according to law.
4. Special Order of Business
  - a. Oath of Office – Trustee Amenta
  - b. Oath of Office – Trustee Carpenter
  - c. Oath of Office – President RozekPresident Rozek read statement and meeting protocol.
5. Consent Agenda Items
  - a. Accept Presentation of Accounts May 7, 2018.
  - b. Approve Village Board Minutes of April 16, 2018.
  - c. Approve Village Board Minutes of April 25, 2018
  - d. Consider Application for Special Privilege Approval for outdoor seating in the sidewalk public right of way at MalamaDoe, 4465 N. Oakland Ave.
  - e. Consider Application for Special Privilege Approval for outdoor seating in the sidewalk public right of way at Orangetheory Fitness, 4155 N. Oakland Ave.
  - f. Consider Temporary Class “B” License for the Shorewood Men’s Club for June 9, 2018.
  - g. Consider Temporary Class “B” License for the Shorewood Men’s Club for July 4, 2018.
  - h. Consider Special Event Parade Permit Application for the 2018 UPAF Ride for the Arts for June 3, 2018.

Tr. Amenta requested item 4b, be removed from the consent agenda.

Tr. McKaig moved, seconded by Tr. Maher to approve the consent agenda with items 4b, be removed. Motion carried 5 – 0.
6. Citizens to be heard  
Chuck Carlson, 2606 E. Olive Street, Shorewood, 53211  
Ivonne Murphy, 4163 N. Stoll Ave, Shorewood, 53221  
Represented the Shorewood Solidarity Group and stressed an ordinance is preferable to a resolution.  
  
Jennifer Vulpas, 4331 N. Alpine Avenue, Shorewood, 53211  
Voiced her concerns about dogs at Atwater Beach.

Adrienne Houck, 4235 N. Olsen Avenue, Shorewood, 53211  
Remarked she would a traffic study on Wilson Drive.

7. New Business  
a. Consider Resolution – Conversion Therapy

Tr. Amenta moved and Tr. McKaig seconded to approve Resolution 2018-06, a resolution in support of the opposition of the practice of Conversion Therapy in the Village of Shorewood. Motion carried 5 – 0 by a roll call vote.

Tr. Amenta Moved and Tr. Maher seconded to direct the Village Manager to confer with the Village Attorney to further investigate the potential of drafting an Ordinance and return in three to four months with the scope feasibility.

It was noted the state does the most work in regulating because the state is not taking the stand, we are being asked as a municipality. Discussion ensued on what an ordinance like this means to pass or enforce; it requires great collaboration with our community. Concerns were voices on potential constraints on resources that cannot handle in the future. It was noted writing law is a big deal. Other social justice issues have been brought forth and would like to see Ordinances be collective and impact multiple issues; with making large statement which would allow for a better use of resources.

Charles Carlson, 2606 E. Olive Street; stated he understands the Village has three concerns. Shorewood Solidarity network would assist with the work.

b. Accept First Quarter Financial Report.

Tr. Maher moved and Tr. McKaig seconded to defer this item until the May 21 meeting. Motion carried 5 – 0.

c. Consider professional services agreement with Clark Dietz, Inc. for 2018 general engineering services.

Ms. Ewald explained the plan to RFP in 4<sup>th</sup> quarter for this service; this is simply cleaning up the signing service agreements on file.

Tr. Maher moved and Tr. Amenta seconded to approve the general professional services agreement with Clark Dietz, Inc. for 2018 general engineering. Motion carried 5 – 0

d. Review WDNR Shorewood Water Works sanitary survey report.

Ms. Butschlick reviewed the survey report with the board. There were three deficiencies noted: cross connection control inspections not at required frequencies, Oakland and Edgewood meter pit manhole entry rehabilitation required, replace and test meters at appropriate frequency; due date December 31, 2019. These items will be addressed in the future.

e. Consider authorization to hire vacant DPW position.

Ms. Butschlick stated due to an unforeseen retirement, there is a request for authorization to advertise and hire to back fill that position. The Public Works Department has budgeted for six people out of the water and sewer fund and 13 people out of the general fund. The department needs 19 employees operate efficiently during the winter season. It was clarified there is a budget savings with this position sitting currently vacant.

Tr. Maher moved and Tr. McKaig seconded to authorize staff to fill the current public works vacancy. Motion carried 5 – 0.

- f. Consider options to fill trustee vacancy; if appointment, consider trustee appointment process. Ms. Bruckman reviewed the options of filling the trustee vacancy. Discussion ensued value in letting residents electing the trustee. Leaving the position open could allow for a split vote or lack of quorum. It was noted we owe it the residents to have a full board and missing one person adds additional work to all the other trustees.

Tr. McKaig moved and Tr. Amenta seconded to fill the trustee vacancy by appointment. Motion carried 5 – 0.

Ms. Ewald reviewed the outline included in the packet. Discussion ensued on start time for the interviews and if there were too many applicants to be interviewed in one night. It was questioned how the public would know who applied? Ms. Ewald clarified applications are due Thursday at noon and the packet would be posted that day. Discussion ensued if video or skype would be allowed if someone could not make their interview time. The board agreed to start as early as 4:00 p.m. if needed, allow 20-30 minutes per interview, and allow skype and or video submission.

Discussion ensued on what parts of the application and interview questions should be kept and removed. It was agreed to remove questions three and four, modify six from the interview questions. Applications and resumes are due to the Village Clerk by noon on May 17, 2018.

- g. Consider citizen committee appointments.  
Consideration of committee appointment process will come at a future meeting.

Tr. Amenta moved and Tr. McKaig seconded to approve the slated candidates for the Board of Appeals. Motion carried 5 – 0.

Tr. Amenta moved and Tr. Maher seconded to approve the slated candidates for the Board of Review. Motion carried 5 – 0.

Tr. Amenta moved and Tr. Maher seconded to approve the slated candidates for the Conservation Committee. Motion carried 5 – 0.

Tr. Amenta moved and Tr. Maher seconded to approve the slated candidates for the Design Review Board. Motion carried 5 – 0.

Tr. Amenta moved and Tr. McKaig seconded to approve the slated candidates for the Parks Commission. Motion carried 5 – 0.

Tr. Amenta moved and Tr. McKaig seconded to approve the slated candidates for the Public Art. Motion carried 5 – 0.

Tr. Amenta moved and Tr. McKaig seconded to approve the slated candidates for the Plan Commission. Motion carried 5 – 0.

Tr. Amenta moved and Tr. McKaig seconded to approve the slated candidate for the Community Development Authority. Motion carried 5 – 0.

Tr. Amenta moved and Tr. Maher seconded to approve the slated candidates for the Recreation Advisory Committee, Library Board, Elder Services Advisory Board, Police Commission, and the Ped & Bike Safety Committee. Motion carried 5 – 0.

- h. Consider alternatives to standing board committees and future agenda items.  
Ms. Ewald walked through her memo and the options for future meeting structure.

Discussion ensued on what how items be determined to be at the Committee of the Whole and how soon would agenda items need to be ready. Ms. Ewald clarified Committee of the Whole would be utilized as discussion with action items to be on the agenda for the next Board meeting. Board members voiced their concerns with meeting every week, how would there be time for special meetings? Other Board Members expressed concern how can we go into 10+ hours a month down to seven. Discussion ensued on how the board can be more efficient during discussion time. President Rozek clarified she would not be putting a time limit on discussion. The Board voiced concerns on what the structure would be in case of an emergency.

Tr. McKaig moved and Tr. Amenta seconded to move change our structure with option B, with Committee of the Whole (COW) at 6:00 pm, on the first and third Mondays of the month prior to regularly scheduled Board meetings. Regular meetings of the Village Board would follow at 7:30 pm. Standing board committees would be eliminated, to suspend the rules temporarily pursuant to ordinance 155.24. The purpose of the COW is to discuss items that will be forthcoming at a future date, not items on the Village Board meeting that evening.

Barbara Kiely Miller, 4051 N. Downer Avenue, Shorewood 53211; inquired where public input would fit on the agenda? Would residents be able to attend the Committee of the Whole?

Tr. Amenta withdrew the motion.

Tr. Amenta moved and Tr. Maher seconded to table to the Committee of the Whole Meeting on May 21, 2018. Motion carried 5 – 0.

President Rozek announced the Standing Committees

<b>Board Standing Committee</b>	<b>Trustee Assignment</b>	<b>Committee Chair</b>
<b>Budget &amp; Finance</b>	Dauida, Tammy, Jessica	Dauida Amenta
<b>Judiciary, Personnel, &amp; Licensing</b>	Dauida, Tammy, Jessica	Jessica Carpenter
<b>Public Works</b>	Dauida, Tammy, Jessica	Tammy Bockhorst
<b>Community &amp; Business Relations</b>	Mike, Ann, New Trustee	Ann McKaig
<b>Public Safety</b>	Mike, Ann, New Trustee	Mike Maher
<b>Strategic Initiatives</b>	Mike, Ann, New Trustee	New Trustee

- i. Consider future options for liquor licenses.

Tr. McKaig moved and Tr. Maher seconded to defer this item until the May 21 meeting. Motion carried 5 – 0.

- j. Consider joint meeting for presentation of 2017 CDA annual report.

Tr. McKaig moved and Tr. Maher seconded to defer this item until the May 21 meeting. Motion carried 5 – 0.

8. Items Removed from the Consent Agenda

Tr. Amenta requested item 4b; Consider Approval of Village Board Minutes of April 16, 2018 to include the following:

8.d.i Lake Drive: Some Board members felt that the Village should wait and evaluate the impacts of the project to narrow Lake Drive north of Capitol (if any) before proceeding with the proposed change in striping of Lake Drive south of Capitol.

8.d.ii GRAEF contract: One Board member noted that the original GRAEF contract specifically included coordination with utilities. The Board was informed that the project is two months behind schedule and that therefore final drawing had to be developed before the utilities had completed their work.

Tr. Maher moved and Tr. McKaig seconded to approve the Village Board Minutes of April 16, 2018 as amended. Motion carried 5 – 0.

10. Reports of Village Officials

a. Village President

Update on public information meeting on Station No. 83 – 5/29 @ 6pm.

b. Village Trustees - None

c. Village Manager

i. Update on annual vision planning process.

ii. Consider two trustee volunteers to review storm water management plan consultants.

11. Items for Future Consideration - None

12. Adjournment.

Tr. Maher moved and Tr. McKaig seconded to adjourn at 11:38 p.m. Motion carried 5-0.

Respectfully submitted,  
Sara Bruckman  
Village Clerk

## **Village Board Meeting Protocol**

- 1. Village Board members should be recognized by the Chair before asking a question or participating in discussion.**
- 2. Every Village Board member that wishes to speak on an agenda item will be granted the opportunity to speak.**
- 3. The Chair will recognize all Village Board members wishing to speak before recognizing a member to speak for a second time. The Chair will not place limits on the number of times a Village Board member can speak on an item.**
- 4. Village Board members should refrain from speaking directly to one another, to staff, and/or to a member of the public. Rather, questions should be directed to the Chair who will repeat the question and ask the appropriate party to respond.**
- 5. Village Board members should refer to Village Board members as "Trustee X" and the Village President as "President X."**
- 6. A courteous tone should always be maintained. Personal attacks are prohibited including attacks on motives or character. Members should be considerate of all interests and differences of opinions.**
- 7. Village Board members may read a correspondence on behalf of a community member as long as the community member's name, address, and date of correspondence is stated and recorded in the meeting minutes.**
- 8. For items not on the agenda, members of the public may speak during *Citizens to be Heard*. For items that are on the agenda, members of the public will be recognized by the Chair to speak only after all Village Board members wishing to speak have been recognized.**
- 9. Once recognized by the Chair, members of the public should approach the microphone, clearly state their full name and current address in which they reside. Questions should be addressed solely to the Chair who will repeat the question and ask the appropriate party to respond.**
- 10. If a reason is given by a Village Board member that casts a minority /dissenting vote, the minutes should generally reflect such reason.**

## **Village President Inauguration Speech 5/7/18**

This election, the residents of Shorewood have spoken and given us, their local leaders, a clear directive to foster an inclusive, balanced, and fairly-represented community.

Residents declared the desire for increased fiscal responsibility and transparency into government decision making; And made it known that “We the People” must be prioritized as the guiding principle of our local government.

We all agree- our diversity is our strength. We are a community shaped by many genders, races, incomes, and opinions. Because we have experienced a time of separation and yet emerged even more united, division lines of the past can begin to fade.

I am encouraged at the level of renewed energy among us to focus on community building efforts, based on mutual interest and mutual respect.

Moving forward- together as one community - our commitment to human rights will be absolute, our laws fair, our perspectives balanced, our natural resources preserved; and our public dollars spent wisely.

We have begun to ask whether our government structure works for those it was designed to serve. When the answer is yes, we move forward. When the answer is no, process will change.

We who manage the public’s dollars will be held accountable, to spend wisely, and do business in the light of day.

It’s our time to start anew together. To begin to explore what problems unite us instead of belaboring those problems which divide us.

To go forward, we must go together.

Today, as your newly elected Village President, as Shorewood’s 25<sup>th</sup> Village President, and as our community’s first woman Village President, I solemnly promise to uphold the Constitution and, together with my fellow trustees, do the very best I can to advance Shorewood into an era of good governance, fiscal prudence, mutual respect, and dignity for all.

Thank you for your trust in my convictions and for your belief that a woman can be an equally fine President for the Village of Shorewood.

It’s now our time and together we can, and we will, make a difference for our community.

Board of Trustees  
Village of Shorewood

May 7, 2018

Dear Village President Rozek, and Trustees Amenta, Bockhorst, Carpenter, Maher, and McKaig,

First, we wish you well as you begin a new session of Village Board governance.

We are happy the issue of conversion therapy has come to your attention, and impressed at the speed with which you have brought a resolution to the Village Board agenda. We would like for the Village to be aligned with Milwaukee and other municipalities that have banned this harmful practice.

The resolution we have seen, however, has no teeth. In contrast, the Milwaukee ordinance lays out specific penalties for businesses selling conversion therapy. We are happy to see in the text accompanying the resolution that the Village is planning to work toward an ordinance. We are ready to collaborate with the Village and all interested members of the Shorewood community. Further, we are prepared to help facilitate collaboration with organizations from Milwaukee and beyond that have written and passed meaningful and enforceable legislation.

Some people have raised concerns about such an ordinance. To address those concerns, we have created an FAQ sheet (see the other side).

Such an ordinance would hurt no one in the Village, and potentially protect some people from deep and lasting harm. We hope the Board will continue to step up and do its part in joining with municipalities that effectively ban conversion therapy.

Sincerely,

Thomas Bachhuber  
Chuck Carlson  
Kyle Cherek  
Kenneth Cole  
Lee Frederick  
Ellen Fulton  
A.J. Groller  
Pete Hill

Nada Johnson  
Caroline Kuebler  
Sarah Lehman  
Maggie Marks  
Elizabeth Miller  
Ivonne Murphy  
Steven Murphy  
Thomas Pheister

Sarah Pressman  
Kelley Salas  
Jim Schmitz  
Sarah Spencer  
Kristin Sziarto  
Jeralyn Wendelberger

*On behalf of the network members and other residents supporting the efforts and mission of the Shorewood Solidarity Network*



## **Conversion therapy ban ordinance in Shorewood? Frequently Asked Questions**

**Q: What is conversion therapy, and what's wrong with it?**

**A:** Conversion therapy is the unethical and harmful practice of providing interventions with the purpose of "curing" a person's homosexuality, or attempting to change an individual's gender identity or gender expression. The American Psychological Association has stated that such a practice is detrimental to the health and well-being of the very people that mental health professionals should be helping.

**Q: Is conversion therapy being practiced in Shorewood?**

**A:** We have not heard of any organization currently providing conversion therapy in Shorewood. However, it does exist in Brookfield and other neighboring cities. Now is the most opportune time to pass an enforceable ordinance against it, to prevent such organizations from even starting up in the village. In addition, an ordinance would also be a positive platform to promote LGBTQ awareness and support among families, local governance and our school district.

**Q: How is this relevant to Shorewood?**

**A:** Shorewood is already known for some LGBTQ-friendly policies, such as the school district's bathrooms policy. An ordinance banning conversion therapy would make it clear not only that the Village stands with LGBTQ persons of all ages in principle, but also actually takes action against this discriminatory practice. It would protect LGBTQ youth especially, and would tell LGBTQ adults (some of whom grew up experiencing this harm or fearing it) that the Village takes their concerns seriously.

**Q: Doesn't a ban like that limit religious freedom?**

**A:** No, because such a ban does not prevent clergy (priests, pastors, rabbis, ministers, imams, etc.) from counseling families in their religious tradition. The existing conversion therapy bans (such as in Milwaukee) affect businesses selling such "therapy" as a psychological service. Furthermore, clergy in some religious denominations have come out opposing conversion therapy because they have seen the harm it has done. See Milwaukee Alderman Johnson's statement at <http://city.milwaukee.gov/ImageLibrary/Groups/ccCouncil/News/2018/District02/Conversiontherapycombined.pdf>, and this article about how the failures and harm of conversion therapy changed some Christian clergy's minds: <https://www.theatlantic.com/politics/archive/2015/04/how-christians-turned-against-gay-conversion-therapy/390570/>

**Q: If we ban it in Shorewood, can't people just go somewhere else to practice it or get it?**

**A:** Yes, but it's already banned in Milwaukee as well as in Illinois – but not in Brookfield or other Milwaukee suburbs. The goal here is to build a network of municipalities and states that ban it, which not only protects LGBTQ people – especially youth – but sends a message to conversion therapy practitioners that their business is harmful and not welcome. We want Shorewood to join those municipalities.

**Q: If there is a resolution against conversion therapy, isn't that enough?**

**A:** We need something that lays out tools for enforcing such a ban. Milwaukee's ordinance states clear penalties for practicing conversion therapy that are real deterrents to the practice.